RULES

OF THE

CONSTITUTIONAL CONVENTION

OF THE

TERRITORY OF WASHINGTON.

July 4, 1889.

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RULES OF THE CONSTITUTIONAL CONVENTION.

To the Honorable President of the Constitutional Convention:

Your Committee on Rules most respectfully submit the following report:

We recommend that the additional officers of this Convention consist of one Journal Clerk.

We further recommend that Committee Clerks be employed only at the request of each Committee respectively, when a necessity therefor shall appear; such request to be made to the Convention, and if granted by it, clerks shall then be engaged.

We recommend that this Committee on Rules be a Standing Committee of the Convention, and that two additional committees be added to the list heretofore reported, being—first, a Committee on Engrossment, and, second—a Committee on State Medicine and Public Hygiene—each to consist of five members.

The following rules for the government of the Convention are herewith presented:

HOUR OF MEETING.

1. The convention shall meet each day of sitting at 1:30 p. m., unless it shall have adjourned to some other hour.

RIGHTS AND DUTIES OF THE PRESIDENT.

2. The President shall take the Chair every day precisely at the hour to which the Convention shall have adjourned on the preceding day. He shall immediately call the members to order, and on the appearance of a quorum shall cause the Journal of the preceding day to be read, and proceed to business.

PRESIDENT PRO TEM.

3. In case the President should be absent at the hour to which the Convention was adjourned, the Convention may choose one of its members President pro tempore.

4. The President shall preserve order and decorum; may speak to points of order in preference to other members, arising from his seat for that purpose, and shall decide all questions of order, subject to an appeal to the Convention by any five members, on which appeal no member shall speak more than once, unless by leave of the Convention.

5. The President shall have the general direction of the hall and lobby; he shall have a right to name any member to perform the duties of the chair, but substitution shall not extend beyond an adjournment. He shall appoint all committees, unless otherwise directed by the Convention.

PRESIDENT TO APPOINT COMMITTEES.

6. The President shall appoint the following standing committees:
First.—Preamble and Bill of Rights. Seven members.
Second.—Elections and Elective Rights. Seven members.
Third.—Legislative Department. Nine members.
RULES OF THE CONSTITUTIONAL CONVENTION.

Fourth.—Executive Department and Pardoning Power. Five members.
Fifth.—Judicial Department. Thirteen members.
Sixth.—Military Affairs. Five members.
Seventh.—State, County and Municipal Indebtedness. Nine members.
Eighth.—Education and Educational Institutions. Seven members.
Ninth.—State Institutions, Seat of Government and Public Buildings. Seven members.
Tenth.—County, City and Township Organizations. Nine members.
Eleventh.—Appointment and Representation. Fifteen members.
Twelfth.—Revenue and Taxation. Nine members.
Thirteenth.—Corporations other than Municipal. Nine members.
Fourteenth.—Miscellaneous Subjects, Schedule and Future Amendments. Nine members.
Fifteenth.—Revision, Adjustment and Enrollment. Five members.
Sixteenth.—Committee on enrollment. Five members.
Seventeenth.—Water and Water Rights. Five members.
Eighteenth.—Agriculture, Manufacture, fisheries and Commerce. Seven members.
Nineteenth.—Mining and Mining Interests. Seven members.
Twentieth.—Printing, Mileage and Contingent Expenses. Seven members.
Twenty first.—Harbors, Tide Water and Navigable Streams. Nine members.
Twenty-second.—Homestead and Property Exemption. Five members.
Twenty-third.—State, School, and Granted Lands. Fifteen members.
Twenty-fourth.—Federal Relations, Boundaries and Emigration. Five members.
Twenty-fifth.—State Medicine and Public Hygiene. Five members.
Twenty-sixth.—Rules of Order. Thirteen members.

STANDING COMMITTEES.

7. Standing committees shall report on any article or proposition introduced by any member within three days from the date of such reference of the same to such committee, unless further time be granted.

8. All reports of committees shall be signed by such members thereof as concur therein, and the report, with the names of the member or members signing the same, shall be read by the Clerk, or at the Clerk’s desk, by the member making the report, without a motion, unless the reading be dispensed with by the Convention.

9. No committee shall sit during the daily sessions of the Convention, unless by special leave.

10. All warrants, writs and subpoenas issued by order of the Convention shall be under the hand of the President, attested by the Clerk.

DUTIES OF SUBORDINATE OFFICERS.

11. The subordinate officers of this Convention shall perform such duties as usually pertain to their respective positions in legislative bodies under the direction of the President, and such other duties as the Convention may impose upon them.

RIGHTS AND DUTIES OF MEMBERS.

12. When any member is about to speak in debate, or submit any matter to the Convention, he shall rise from his seat, and respectfully address himself to Mr. President, and shall confine himself to the question under debate and avoid personalities; and no member shall impeach the motives of any other member.
13. If any member, in speaking or otherwise, transgress the rules of the Convention, the President shall, or any other member may, call to order, in which case the member so called to order shall immediately sit down, unless permitted to explain to the Convention; and the Convention shall, if appealed to, decide the case, but without debate. If there be no appeal, the decision of the chair shall be submitted to. If the decision be in favor of the member called to order, he shall be at liberty to proceed; if otherwise, and the case require it, he shall be liable to the censure of the Convention.

14. If any member be called to order for words spoken in debate, the person calling him to order shall repeat the words excepted to, and they shall be taken down in writing at the Clerk's table; and no member shall be held to answer or be subject to the censure of the convention for words spoken in debate if any other member has spoken, or other business has intervened after the words are spoken and before exception to them shall have been taken.

15. If two or more members happen to rise at once, the President shall name who is the first to speak.

16. No member shall speak more than twice to the same question without leave of the Convention, nor more than once until every member choosing to speak shall have spoken.

17. While the President is putting the question or addressing the Convention, no member shall walk across or out of the hall, nor when a member is speaking shall any other member pass between him and the chair.

18. When the ayes and noes are taken no member shall be allowed to vote who shall have entered the Convention after the calling of the roll is finished; and no member shall be permitted to record his vote on either side of any question unless he was present in the hall at the time such question was put, except by unanimous consent of the Convention. The names of members shall be called in alphabetical order.

19. Every member present in the hall when the question is put shall give his vote, unless the Convention for special reasons shall excuse him. All motions to excuse a member from voting shall be made before the Convention decides, or before the call of the ayes and noes is commenced, and any member requesting to be excused from voting may make a brief statement of the reasons for making such request, and the question shall then be taken without further debate.

20. No member shall absent himself unless he shall have leave, or be sick and unable to attend.

21. It shall be in order for any member, or members, to protest in writing against the action of the Convention, and have such protest entered upon the minutes.

QUORUM.

22. A majority of all the members elected to the Convention shall be necessary to constitute a quorum to do business, and, except as otherwise provided a majority of those voting shall be sufficient to decide pending questions.

ORDER OF BUSINESS.

23. After the roll is called and the Journal read, business shall be disposed of in the following order:

First.—Petitions, memorials and remonstrances.
Second.—Reports from Standing Committees.
Third.—Reports from select committees.
RULES OF THE CONSTITUTIONAL CONVENTION.

Fourth.—Propositions and motions.
Fifth.—Second reading of articles and propositions.
Sixth.—Articles and propositions on third reading.
Seventh.—Business lying on the table.
Eighth.—Other business of the Convention.
Ninth.—Special orders of the day.
Tenth.—Adjournment.
All questions relating to the priority of business shall be decided without debate.

24. The President shall on each day announce to the Convention the business in order, agreeably to the preceding rule, and no business shall be taken up or considered until the class to which it belongs shall be declared to be in order.

UNFINISHED BUSINESS.

25. The unfinished business at the preceding adjournment shall have the preference in the order of the day, excepting special orders, and no motion or any other business shall be received without special leave of the Convention, until the former is disposed of.

PROCEDURE.

26. Motions.—Every motion shall be reduced to writing if the President, or a member may desire it.

PRIVILEGED QUESTIONS.

27. When a question is under debate, or before the Convention, no motion shall be received but
First.—To adjourn;
Second.—To lay on the table;
Third.—For the previous question;
Fourth.—To postpone to a day certain;
Fifth.—To commit or amend;
Sixth.—To postpone indefinitely;
which several motions shall have precedence, in the order in which they are named, and no motion to postpone to a day certain, to commit, or to postpone indefinitely being decided, shall again be allowed on the same day, and at the same stage of the proceedings. The following questions shall be decided without debate, to wit: To adjourn, to take a recess, to lay on the table, to take from the table, and to go into committee of the whole on orders of the day.

INDEFINITELY POSTPONED.

28. When a question is postponed indefinitely the same shall not be acted upon again during the session, provided that a two-thirds vote shall be required to postpone any measure indefinitely.

THE PREVIOUS QUESTION.

29. The previous question shall be in this form—"Shall the main question be now put?" and until decided shall preclude further debate, and all amendment and motions excepting one motion to adjourn, and one motion to lie on the table. All incidental questions, or questions of order, arising after the motion is made for the previous question, and pending such motion shall be decided whether on appeal or otherwise without debate.
RULES OF THE CONSTITUTIONAL CONVENTION.

COMMITMENT.

30. Motions, propositions and reports may be committed or re-committed at the pleasure of the Convention, and with or without instruction from the Convention.

31. Any member may call for the division of a question, which shall be divided if it comprehend propositions in substance so distinct that, one being taken away, a substantive proposition shall remain for the decision of the Convention. A motion to strike out and insert shall be deemed indivisible; but a motion to strike out, being lost, shall preclude neither amendment nor a motion to strike out and insert.

COLOR OF AMENDMENT.

32. No motion or proposition on a subject different from that under consideration shall be admitted under color of amendment.

33. On the second day succeeding that on which the final vote on any proposition or resolution concerning the Constitution, or other resolution, has been taken, said vote may be re-considered on motion of any member, provided notice or such intention shall have been given the day succeeding the day on which such final vote was taken by a member who voted with the majority, and it shall not: be in order for any member to move a re-consideration on the day on which such final vote was taken. Such motion of re-consideration shall have precedence over any other motion excepting a motion to adjourn. No notice of re-consideration shall be in order on the day preceding the last day of the session.

READING OF PAPERS.

34. When the reading of any paper is called for, if any objection is made, it shall be decided by a vote of the Convention.

READING OF ARTICLES.

35. Every article to be inserted in the Constitution shall have three several readings before it shall be adopted, and the last two readings shall not be on the same day.

FIRST AND SECOND READING.

36. The first reading of an article or proposition shall be for information only, and it shall be read entire, and shall be read the second time by title and referred by the President to the appropriate Committee unless otherwise ordered by the Convention.

COMMITTEE OF THE WHOLE.

37. In the committee of the whole, an article shall be read throughout by the Clerk, and then again read and debated by clauses. The body of the article shall not be defaced or interlined, but all amendments (noting the page and line) shall be duly entered by the Clerk on a separate paper, as the same shall be agreed to by the committee, and so reported to the Convention. After report, the article shall again be subject to debate and amendment, by clauses, before a question to engross it be taken.

38. The rules of the Convention shall be observed in the committee of the whole so far as they may be applicable, except that the ayes and noes shall not be taken, and that the previous question shall not be moved.

39. All questions whether in committee, or in the Convention shall be propounded in the order in which they are moved, except that in filling up blanks the largest sum and the longest time shall be first put.
RULES OF THE CONSTITUTIONAL CONVENTION.

40. On going into the committee of the whole the President shall designate some member as chairman thereof, but a motion that the committee rise shall always be in order, and shall be decided without debate.

CLOSING DEBATE.

41. The author of a motion, proposition or resolution shall have the privilege of closing a debate, unless the previous question has been sustained.

PRINTING.

42. At the time an article or proposition is referred, as directed in Rule No. 36, it shall also be printed and copies laid upon the desks of members, unless otherwise directed by the Convention.

CALENDAR.

43. A calendar of each successive day's business shall be prepared by the Clerk, printed, and laid upon the desks of members voting each morning. Upon such calendar, all propositions for final reading, and all special orders shall be placed, in the order of priority in which the order is made. Propositions for final reading on a particular day, not reached on that day shall be placed first upon the calendar in the order of final reading of each succeeding day until disposed of. No proposition found upon the calendar shall be taken up and read by the Clerk out of its order thereon, except by directions of the Convention.

FINAL PASSAGE

44. On the final passage of any article, section, or proposition the President shall order the ayes and noes, and the clerk shall enter in the Journal of the Convention the vote of each member so taken.

AYES AND NOES.

45. On all questions and motions whatsoever the President shall take the sense of the convention by ayes and noes, provided three members present shall so desire it.

CALL OF THE HOUSE.

46. The Convention may order a call of the House at any time upon motion and seconded by two members. Upon the call of the House the names of the members shall be called over by the Clerk, and the absentee noted, after which the names of the absentees shall again be called over. The doors shall then be shut, and those for whom no sufficient excuses are made may, by order of those present, be taken into custody as they appear, or may be sent for and taken into custody wherever found by Sergeant-at-Arms, or by a special messenger to be appointed for that purpose.

REVISION.

47. As soon as any entire proposition, pending before the Convention, shall have been disposed of, such proposition, if agreed to by the Convention, shall be referred to the committee on Revision, to be by that committee embodied in the Constitution. The committee shall have full power to revise the language used in the various propositions, and arrange the same so as to be clearly expressive of the sense of the Convention, and to make the instrument complete and consistent with itself.

48. The Committee on Revision having completed its revision as provided in the preceding rule, shall report the article or articles of the Constitution, as amended and revised, to the Convention, when it shall be
RULES OF THE CONSTITUTIONAL CONVENTION.

fully read, and having been thus read, the question shall be on agreeing to
the article or articles so amended and revised, and if the same shall be
decided in the affirmative, the Constitution as a whole shall be carefully
enrolled under the supervision of the Committee on Enrollment and Revision,
and signed by the President and members of the Convention.

FINAL VOTE.

49. The final vote upon agreeing to each proposition shall be taken by
ayes and noes, and no such proposition shall be considered as agreed to
except a majority of all the delegates elected to the Convention vote therefor.

RESOLUTIONS.

50. Resolutions giving rise to debate shall lie over for one day before
being acted upon, if, upon their introduction, any member shall give notice
of a desire to discuss the proposition therein contained.

SUSPENSION OF RULES.

51. The Convention may at any time, by a vote of a majority of the
members present, suspend the rules and orders of the Convention for the
purpose of going into the committee of the whole for the consideration of
any article or proposition before the Convention.

FILING PAPERS.

52. When a proposition has been agreed to by the Convention, the
President shall announce that fact, and the Clerk shall file the same, certi-
fying the agreement of the Convention thereto upon the back thereof.

AMENDMENT OF RULES.

53. These rules shall not be amended or altered excepting after at least
one day's notice of the intended alteration or amendment, and then only
by a vote of a majority of those elected to the Convention and no rule shall
be suspended excepting by a vote of at least two-thirds of those present.
The Committee on Rules and Order of business may report at any time.

54. In all matters not herein specially provided for, the proceedings of
this Convention shall be governed by the ordinary and usual parliamentary
rules applicable to bodies of this nature, as laid down by Cusling's manual.

Your committee have found it necessary to have the services of a clerk,
and have engaged Miss May Sylvester, and ask the allowance of the same
to the extent found necessary.

All of which is respectfully submitted,

WM. F. PROSSER,
Chairman.

THOMAS L. GRIFFITHS,
Secretary.

T. M. Reed,
Jas. Power,
David E. Durie,
Walter W. Waltman,
Arnold J. West,
T. L. Stiles,
S. G. Cosgrove,
Louis Sohns,
D. J. Crowley,
C. H. Warner.
8 STANDING COMMITTEES CONSTITUTIONAL CONVENTION.

No. 1. PREAMBLE AND BILL OF RIGHTS:
Warner, Hicks, Comey, Henry, Dal'lau, Kellogg, Sohns.

No. 2. ELECTIONS AND ELECTIVE RIGHTS:

No. 3. LEGISLATIVE DEPARTMENT:
J. Z. Moore, Buchanan, Stevenson, Neace, McReavy, Morgans, Coey, Gray, Tibbetts.

No. 4. EXECUTIVE DEPARTMENT AND PARDONING POWER:
Weir, Fairweather, Hicks, Clothier, Hungate.

No. 5. JUDICIAL DEPARTMENT:
Turner, Dunbar, Gowey, Stiles, Godman, Sturdevant, Griffitts, Mires, Sharpstein, Jones, Kinnear, Weisenburger, Crowley.

No. 6. MILITARY AFFAIRS:
Prosser, Tibbitts, Cosgrove, Berry, Glasscock.

No. 7. STATE, COUNTY AND MUNICIPAL INDEBTEDNESS:
Browne, Blalock, T. M. Reed, Duric, Coey, Hungate, Sturdevant, Fairweather, Fay.

No. 8. EDUCATION AND EDUCATIONAL INSTITUTIONS:
Blalock, Lindsley, Lillis, Dickey, Eshelman, Dunbar, Allen.

No. 9. STATE INSTITUTIONS AND PUBLIC BUILDINGS:
T. M. Reed, Lindsley, Wiasor, Hayton, McCroskey, Travis, McElroy.

No. 10. COUNTY, CITY AND TOWNSHIP ORGANIZATION:

No. 11. APPORTIONMENT AND REPRESENTATION:
Crowley, Allen, Dyer, Gowey, Hicks, Eshelman, Sohns, West, P. C. Sullivan, Prosser, Hungate, Van Name, Willison, Cosgrove, Sturdevant.

No. 12. REVENUE AND TAXATION:
Gowey, Fairweather, Berry, Bowen, Suksdorff, Godman, Sohns, Browne.

No. 13. CORPORATIONS OTHER THAN MUNICIPAL:
STANDING COMMITTEES CONSTITUTIONAL CONVENTION.

No. 14. MISCELLANEOUS SUBJECTS, SCHEDULE AND FUTURE AMENDMENTS:
Sharpstein, McElroy, Buchanan, Lillis, J. M. Reed, Comegys, Gray, Dickey, Jamison.

No. 15. REVISION, ADJUSTMENT AND ENROLLMENT:
Minor, T. M. Reed, J. M. Reed, Eldridge, Stevenson.

No. 16. WATER AND WATER RIGHTS:
Mires, Manley, R. S. Moore, McCrosky, E. H. Sullivan.

No. 17. AGRICULTURE, MANUFACTURES, FISHERIES AND COMMERCE:
E. H. Sullivan, Burke, McDonald, Newton, Hayton, Fay, J. M. Reed.

No. 18. MINING AND MINING INTERESTS:
Manly, Morgans, Jamison, Newton, McDonald, Gray, Weisenburger.

No. 19. PRINTING, MILEAGE AND CONTINGENT EXPENSES:
Power, Joy, Suksdorf, Van Name, Lillis, Clothier, Dallam.

No. 20. HARBORS, TIDE WATER AND NAVIGABLE STREAMS:
Durie, Prosser, R. S. Moore, West, Power, Schooley, Stevenson, Weir, Turner.

No. 21. HOMESTEAD AND PROPERTY EXEMPTIONS:
Godman, Jeffs, Jones, Winsor, Allen.

No. 22. STATE, SCHOOL AND GRANTED LANDS:

No. 23. FEDERAL RELATIONS, BOUNDARIES AND IMMIGRATION:
Comegys, Buchauan, McElroy, West, McReavy.

No. 24. RULES AND ORDER OF BUSINESS:
Prosser, Griffis, T. M. Reed, Power, Durie, Travis, West, Stiles, Cosgrove, Solms, Crowley, Warner, Wier.

No. 25. ENGROSSMENT:
Shoudy, Berry, Jones, McReavy, Van Name.

No. 26. STATE MEDICINE AND PUBLIC HEALTH:
Willison, Manly, Blalock, Minor, Turner.